#### SAN JOAQUIN VALLEY LIBRARY SYSTEM

# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT

FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

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#### **INDEPENDENT AUDITORS' REPORT**

To the Administrative Council San Joaquin Valley Library System

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and major fund of the San Joaquin Valley Library System (the System) as of and for the years ended June 30, 2019 and 2018, the related notes to the financial statements, and the budgetary statement for the general fund which collectively comprise the System's financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the System, as of and for the years ended June 30, 2019 and 2018, the respective changes in financial position, and the respective budgetary comparison statement for the general fund, for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

Hudson Harderson & Company, Inc.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2020, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

HUDSON HENDERSON & COMPANY, INC.

Fresno, California September 22, 2020

## SAN JOAQUIN VALLEY LIBRARY SYSTEM MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

As management of the San Joaquin Valley Library System (the System), we offer readers of the System's financial statements this narrative overview and analysis of the financial activities of the System for the fiscal years ended June 30, 2019 and 2018. We encourage readers to consider the information presented here in conjunction with information that is included within the financial statements.

#### **FINANCIAL HIGHLIGHTS**

- The System receives revenues from Memberships, Telecommunication, restricted grants, California State Library Act, grant award and unrestricted revenues to manage operations.
- The assets of the System exceeded its liabilities as of June 30, 2019 by \$4,701,501. Unrestricted net position
  of \$4,682,176 may be used to meet the System's ongoing obligations to funding a portion of Membership
  operations, customers and creditors. As of June 30, 2018, assets exceeded liabilities by \$4,209,290 with
  unrestricted net position equaling \$4,183,302.
- Due to delays in broadband network year 3 upgrades, technology replacement plan and SJVLS Administrator
  vacancy, SJVLS has experienced an increase in net position in this reporting period. The total net position
  increased by \$492,211 for the year ended June 30, 2019. For comparison the net position increased by
  \$1,030,797, which included a prior period adjustment, for the year ended June 30, 2018.
- Membership fee contributions did not increase in fiscal year 2018-19. The \$1,507,387 in membership fees
  funds of approxiatmately 42% of System operations. Since June 30, 2016, no further Membership Fee
  increases occurred as the System transitioned to direct allocation cost for Telecommunications and
  investment in network systems to build infrastructure.
- During the fiscal year, the System continued to utilized California Library Services Act (CLSA) funding at \$240,362 to support the System's delivery services, shared e-book collection Bibliotheca Cloud Library and Member's disconnects fee for telecommunication network update providing stable and equitable access throughout the System.
- The System continues to receive federal LSTA funding for Public Library Staff Education Program (PLSEP) at \$5,500 to provide tuition reimbursement for library staff to obtain a Master's degree in Library and Information Studies or to obtain their Library Support Staff Certification. The award supported one staff member for total expended of \$5,000 and administrative fee \$500.
- Pre-Paid Tech Reserves (Tech Reserve Advances) held by System as of June 30, 2019 at \$2,671,525, a 9% increase (\$210,371) from the prior year ended June 30, 2018.
- Due to California Library Grants program and other e rate funding opportunities for expansion of High-Speed Broadband for California Libraries, the System successfully completed broadband upgrades, new WIFI equipment and replaced old network equipment. The grant award to System benefited our Members for projects related to increase internet speed for main and local branches under a series of multiple phase of grantor program award CVIN headquarters, Year 2 limited branch locations and additional rural branches under Year 3. The System utilized Network grant award \$200,966 of year 3 award. The grant will continue to be used in the next fisal year.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the System's basic financial statements. The System's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the System's finances, in a manner similar to a private-sector business. The assets, liabilities, revenues, and expenses are reported on a full-accrual basis.

- The **Statements of Net Position** presents information on the System's assets, deferred outflows, liabilities, and deferred inflows; the difference between them representing net position, or equity.
- The **Statements of Activities** presents information showing total revenues versus total expenses and how the System's net position changed during the fiscal year. All revenues and expenses are recognized as soon as the underlying event occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in the disbursement or collection of cash during future fiscal years (e.g., reimbursable ongoing project expenses).

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The System, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the System can be divided into two categories: governmental funds and proprietary funds. The System has no proprietary funds and only one governmental fund, the General Fund.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenue, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between the two.

The Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes describe the nature of the System's operations and significant accounting policies as well as clarify unique financial information.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of June 30, 2019, the System's assets exceeded liabilities by \$4,701,501. Of that amount, \$19,325 of the System's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding.

The net position at end of June 30, 2019, provides unrestricted net position of \$4,682,176 that may be used to meet the System's ongoing obligations to funding a portion of Membership operations, customers and creditors. Capital assets are used to provide services to customers and they are not available for future spending.

The following represent summaries of the System's net position and changes in net position for the current and prior years:

#### **Combined Statements of Net Position**

	June 30, 2019		une 30, 2018 as restated	June 30, 2017 as restated		
Current assets Other assets	\$	5,598,202 2,690,850	\$ 4,736,147 2,487,142	\$	4,315,428 2,617,443	
Total assets		8,289,052	7,223,289		6,932,871	
Current liabilities		3,587,551	3,013,999		2,881,527	
Total liabilities		3,587,551	3,013,999		2,881,527	
Net position	\$	4,701,501	\$ 4,209,290		4,051,344	

**SJVLS Membership Fees.** During fiscal year 2018-2019 the Administrative Council approved for membership fees to remain at the same level established in fiscal year 2016-17 for a combined total of \$1,507,387. The Combined Statements of Revenues reflects the SJVLS Memberships Due with no change.

In fiscal year 2016-2017 the Administrative Council approved for Membership Fees to remain at \$1,507,387 for three fiscal years through fiscal year 2018-2019, beginning fiscal year 2019-2020 membership shall increase by 7% for total fee in the amount of \$1,612,904.

#### **Combined Statements of Activities**

	Year Ended June 30, 2019		Year Ended June 30, 2018 as restated		Year Ended June 30, 2017 as restated		
Program Revenues Charges for services Operating grants	\$ 3,253,156		\$ 2,964,216		\$	3,169,365	
and contributions		446,828		452,361		478,444	
Total revenue		3,699,984		3,416,577		3,647,809	
Expense Library services	3,397,650			3,421,360	3,300,098		
Total expense	3,397,650			3,421,360	3,300,098		
Increase/(decrease) in net position before general revenues		302,334		(4,783)		347,711	
General Revenues Refunds and abatements Other revenue Investment earnings		- - 189,877		147,576 - 15,153		68,695 397,784 94,760	
Total general revenues		189,877		162,729		561,239	
Change in net position		492,211		157,946		908,950	
Beginning net position		4,209,290	4,051,344		3,142,394		
Ending net position	\$ 4,701,501		\$	4,209,290	\$	4,051,344	

#### Revenue

Revenues collected are grouped by Charge for Services and Operating grants and contributions. Charge for Services (\$3,253,156) consists of collected Membership Fees \$1,507,387, direct billing charges \$533,783, and telecommunication \$1,211,986. Operating grants and contributions revenue \$446,828 consist of California Library Services Act \$240,362, Network grant award \$200,966 and PLSEP award \$5,500.

Budget Year	Sh	Portion of Total Budget: ared Membership Operations	Partial Funding Fund Balance (Shared Costs)	М	embership Fees	% of Increase Membership Fee
FY 2014-15	\$	2,463,943	41%	\$	1,452,289	7%
FY 2015-16		2,729,785	43%		1,549,474	7%
FY 2016-17		2,197,807	31%		1,507,387	-3%
FY 2017-18		2,244,496	33%		1,507,387	0%
FY 2018-19		2,326,854	35%		1,507,387	0%

Membership Fees: Budgeted Operations, Funding, and Percentage Increase. Membership operational costs have been streamlined for consistency each year, maximizing the use of unrestricted funding and setting membership fees strategically. Operational costs exclude telecommunications, network projects and technology replacement plans. Membership Fees were not increased from fiscal year 2016-17 to 2018-19. Operations costs continue to be funded by California Library Services Act (CLSA) and interest earned with the remainder offset funding from unrestricted net position.

**Governmental activities.** The System's major expenditures are personnel costs, interlibrary system, telecommunications, and network maintenance. Network infrastructure projects were completed by May 2018 for State funded CVIN Headquarter and Y2B branches.

#### **Financial Analysis of the System's Funds**

As noted earlier, the System uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

**Governmental Funds.** The purpose of the System's governmental fund financial statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the System's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2019, the System's governmental fund reported an ending fund balance of \$4,682,176, an increase of \$498,874 in comparison to the prior year. Of the ending fund balance, \$4,682,176 is unassigned and is available for spending at the System's discretion.

#### **Capital Asset and Debt Administration**

**Capital assets.** The System's investment in capital assets for its governmental activities as of June 30, 2019, amounted to \$19,325 (net of allowance for depreciation).

Debt administration. The System did not have any debt outstanding as of June 30, 2019 and 2018.

#### **Economic Factors and Next Year's Budgets and Rates**

The San Joaquin Valley Library System is transitioning to a new network model with CENIC since fiscal year 2016-17 through 2019-2020 in an effort to increase our bandwidth and infrastructure equipment which will result in Member's recognizing a decrease in telecommunication and access points contact services expenditures. As a result, the San Joaquin Valley Library System will have a robust infrastructure that should be able to sustain the System need for many years to come. To fulfill this effort, we are trying to leverage opportunities with grants and e-rate funding. Our priorities for the network are to improve planning for future technology upgrades, support member libraries' technology needs and improve collective strength for joint-consortium grant projects.

The fiscal year 2019 - 2020 budget will include a System operations upgrade of Horizon operating software to the newest version (7.5.5), the use of restricted use of grant funds in the amount of \$315,000 for CENIC Year 3. Traditionally the System budgets high to be inclusive of all anticipated projects, telecommunication installation costs, and non-discounted telecommunication. The System's major source of revenues is Member Fee contributions. Membership Fee contribution will increase by 7% to a total of \$1,612,904 plus an adjustment to Fresno's membership of \$50,000 for total membership fees of \$1,662,904. The system intends to take advantage of e-rate discounts and Califa discounts to purchase and install the infrastructure necessary to implement CENIC Year 3 and 4 along with E-rate Category 2 equipment related work.

In addition, pending factors System's development of Disaster Recovery Plan for Equipment and Information Technology Plan.

#### **Requests for Information**

This financial report is designed to provide a general overview of the San Joaquin Valley Library System's finances for all those with an interest in the System's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Library Business Manager, San Joaquin Valley Library System, 2420 Mariposa, Street, Fresno California, 93721.

# SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF NET POSITION JUNE 30, 2019 AND 2018

	2019	2018 As Restated
ASSETS		
Current assets		
Cash and investments	\$ 4,420,842	\$ 3,661,742
Interest receivable	36,356	30,839
Due from other governments	58,219	9,468
E-Rate recievable	 1,082,785	1,034,098
Total current assets	5,598,202	4,736,147
Other assets		
Restricted cash - tech reserve	2,671,525	2,461,154
Capital assets, net	19,325	25,988
Total other assets	 2,690,850	2,487,142
Total assets	8,289,052	7,223,289
LIABILITIES		
Current liabilities		
Accounts payable	469,995	176,211
Due to member agencies	331,997	61,634
Advances from grantors	114,034	315,000
Tech reserve advances	 2,671,525	2,461,154
Total liabilities	 3,587,551	3,013,999
NET POSITION		
Net investment in capital assets	19,325	25,988
Unrestricted	 4,682,176	4,183,302
Total net position	\$ 4,701,501	\$ 4,209,290

# SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

				Program	Net (Expense)			
						Operating	Revenue and	
5 · · · /D		_	(	Charges for		rants and		hanges in
Functions/Programs		xpenses		Services		ntributions	N	et Position
Governmental Activities:								
Library system	\$	3,397,650	\$	3,253,156	\$	446,828	\$	302,334
Total	\$	3,397,650	\$	3,253,156	\$	446,828		302,334
		eral Revenues: restment earnin	าฮร					189,877
	1110	estilient carrin	183					103,077
	Total	General Rever	nues					189,877
	Change in Net Position							492,211
	Net F	Position, Beginn	ning of Year					4,209,290
	Net F	Position, End of	f Year				\$	4,701,501

# SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF ACTIVITIES (continued) FOR THE YEAR ENDED JUNE 30, 2018 (restated)

				Program	Net (Expense)			
Functions/Programs		Expenses	(	Operating Charges for Grants and Services Contributions		Revenue and Changes in Net Position		
Governmental Activities:								
Library system	\$	3,421,360	\$	2,964,216	\$	452,361	\$	(4,783)
Total	\$	3,421,360	\$	2,964,216	\$	452,361		(4,783)
	General Revenues: Refunds and abatements Investment earnings							147,576 15,153
	Tota	l General Reve	nues					162,729
	Char	nge in Net Posit	tion					157,946
	Net	Position, Begin	ning of	f Year				3,178,493
	Prio	Prior Period Adjustment						872,851
	Net	Position, Begin	ning o	f Year, Restated	l			4,051,344
	Net	Position, End o	f Year				\$	4,209,290

# SAN JOAQUIN VALLEY LIBRARY SYSTEM BALANCE SHEETS GOVERNMENTAL FUND JUNE 30, 2019 AND 2018

	2019			2018 As Restated		
ASSETS						
Cash and investments Restricted cash - tech reserve Interest receivable Due from other governments E-Rate receivable	\$	4,420,842 2,671,525 36,356 58,219 1,082,785	\$	3,661,742 2,461,154 30,839 9,468 1,034,098		
Total assets	\$	8,269,727	\$	7,197,301		
LIABILITIES AND FUND BALANCE						
Liabilities Accounts payable Due to member agencies Advances from grantors Tech reserve advances	\$	469,995 331,997 114,034 2,671,525	\$	176,211 61,634 315,000 2,461,154		
Total liabilities		3,587,551		3,013,999		
Fund balance Unassigned		4,682,176		4,183,302		
Total fund balance		4,682,176		4,183,302		
Total liabilities and fund balance	\$	8,269,727	\$	7,197,301		
Reconciliation of the Balance Sheet of the Governmental Fund to the Statement of Net Position:						
Total fund balance - Governmental Fund	\$	4,682,176	\$	4,183,302		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements		19,325		25,988		
Total net position - Governmental Activities	\$	4,701,501	\$	4,209,290		

# SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUND FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

		2019	A	2018 s Restated
REVENUES  Membership dues Tech reserves charges Telephone services State Y2B and CVIN grants Refunds and abatements Interest income	\$	1,507,387 533,783 1,211,986 446,828 - 189,877	\$	1,507,387 552,142 904,687 452,361 147,576 15,153
Total Revenues		3,889,861		3,579,306
Telephone charges Peoplesoft charges Professional services Maintenance equipment Grant project maintenance equipment Office expense Insurance Memberships Postage and notice services Utilities Travel and conference System delivery Total Expenditures		968,709 6,228 1,393,744 285,744 535,237 16,089 4,912 3,340 27,998 10,001 31,909 107,076 3,390,987		889,681 10,771 1,482,817 283,784 479,744 12,384 4,089 3,340 32,903 12,800 41,526 160,858 3,414,697
Net Change in Fund Balance		498,874		164,609
Fund Balance, Beginning of Year		4,183,302		3,145,842
Prior Period Adjustment				872,851
Fund Balance, Beginning of Year (Restated)		4,183,302		4,018,693
Fund Balance, End of Year  Reconciliation of the Statements of Revenues, Expenditures, and Changes in Fund Balance of the Governmental Fund to the Statement of Activities:	<u>\$</u>	4,682,176	\$	4,183,302
Net change in Fund Balance - Governmental Fund	\$	498,874	\$	164,609
Governmental funds report capital outlay as expenditures However, in the Statements of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay was greater or less than depreciation				
in the current period.		(6,663)		(6,663)
Change in Net Position - Governmental Activities	\$	492,211	\$	157,946

The accompanying notes are an integral part of the financial statements.

# SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCEBUDGET TO ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2019

								ariance with Final Budget	
		Budgeted Amounts				Actual	•	Positive	
		Original		Final		(GAAP Basis)		(Negative)	
RESOURCES (INFLOWS)									
Member revenue	\$	1,507,387	\$	1,507,387	\$	1,507,387	\$	-	
Tech reserves charges	•	2,028,117	•	2,028,117		533,783	•	(1,494,334)	
Grant revenue		570,362		570,362		446,828		(123,534)	
Telephone services		-		-		1,211,986		1,211,986	
Interest income		70,000		70,000		189,877		119,877	
Total Resources (Inflows)		4,175,866		4,175,866		3,889,861		(286,005)	
CHARGES TO									
APPROPRIATIONS (OUTFLOWS)									
Telephone charges		1,116,945		1,116,945		968,709		148,236	
Peoplesoft charges		6,000		6,000		6,228		(228)	
Professional services		1,473,700		1,473,700		1,393,744		79,956	
Maintenance equipment		1,305,597		1,305,597		820,981		484,616	
Special departmental expense		443,120		443,120		-		443,120	
Office expense		15,800		15,800		16,089		(289)	
Insurance		6,200		6,200		4,912		1,288	
Memberships		3,700		3,700		3,340		360	
Postage and notice services		36,000		36,000		27,998		8,002	
Utilities		12,800		12,800		10,001		2,799	
Travel and conference		206,540		206,540		138,985		67,555	
Total Charges to									
Appropriations (Outflows)		4,626,402		4,626,402		3,390,987		1,235,415	
Net Change in Fund Balance	\$	(450,536)	\$	(450,536)		498,874	\$	949,410	
Fund Balance, Beginning of Year						4,183,302			
Fund Balance, End of Year					\$	4,682,176			

## SAN JOAQUIN VALLEY LIBRARY SYSTEM STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCEBUDGET TO ACTUAL

## GENERAL FUND (continued) FOR THE YEAR ENDED JUNE 30, 2018 (restated)

							,	Variance with Final Budget
		Budgeted	d Amoui	nts		Actual		Positive
	Original			Final		GAAP Basis)	(Negative)	
RESOURCES (INFLOWS)								
Member revenue	\$	1,507,387	\$	1,507,387	\$	1,507,387	\$	-
Tech reserves charges		1,430,008		1,430,008		552,142		(877,866)
Grant revenue		536,202		536,202		452,361		(83,841)
Other revenue		-		-		147,576		147,576
Telephone services		-		-		904,687		904,687
Interest income		70,000		70,000		15,153		(54,847)
Total Resources (Inflows)		3,543,597		3,543,597		3,579,306		35,709
CHARGES TO								
APPROPRIATIONS (OUTFLOWS)								
Telephone charges		892,281		892,281		889,681		2,600
Peoplesoft charges		5,141		5,141		10,771		(5,630)
Professional services		1,447,393		1,447,393		1,482,817		(35,424)
Maintenance equipment		763,862		763,862		763,528		334
Office expense		15,300		15,300		12,384		2,916
Insurance		4,000		4,000		4,089		(89)
Memberships		3,700		3,700		3,340		360
Postage and notice services		36,000		36,000		32,903		3,097
Utilities		12,756		12,756		12,800		(44)
Travel and conference		208,640		208,640		202,384		6,256
Total Charges to								
Appropriations (Outflows)		3,389,073		3,389,073		3,414,697		(25,624)
Net Change in Fund Balance	\$	154,524	\$	154,524		164,609	\$	10,085
Fund Balance, Beginning of Year						3,145,842		
Prior Period Adjustment						872,851		
Fund Balance, Beginning of Year (Re	estated)					4,018,693		
Fund Balance, End of Year					\$	4,183,302		

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

<u>Reporting Entity</u>: San Joaquin Valley Library System (the System) is a joint powers authority agency, established in November 1979 under the California Library Services Act (CLSA) to improve library services through cooperation by public libraries within the State. Current membership, includes:

- Coalinga-Huron Library District
- Fresno County Library
- Kern County Library
- Kings County Library
- Madera County Library
- Mariposa County Library
- Merced County Library
- Porterville Public Library
- Tulare County Library
- Tulare Public Library

As set forth in the joint powers agreement, the System is governed by an Administrative Council made up of the 10 directors. The Administrative Council is supported by the Automation Committee and Electronic Resources Committee. Funding for the System comes from member library contributions and the State of California through CLSA.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation:

The government-wide financial statements (i.e., the Statements of Net Position and the Statements of Activities) report information on all of the System's activities. The Statements of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### • Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements are met.

#### • Governmental Fund Financial Statements

Governmental fund financial statements (i.e., Balance Sheets and Statements of Revenues, Expenditures and Changes in Fund Balance) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued):

Revenues susceptible to accrual are property taxes, interest on investments, and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. A one-year availability period is used for all other revenues. Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific expenditures are recognized when all eligibility requirements are met.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting; however, debt service expenditures are recorded only when payment is due. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The System reports one major governmental fund:

The General Fund is the primary operating fund and accounts for all financial resources of the System.

The System adopts annual appropriated budgets for its general fund which is a major fund. Budgetary comparison statements have been provided for this fund to demonstrate compliance with the budgets.

<u>Cash and Investments</u>: The System maintains its cash account with the County of Fresno Auditor-Controller/Treasurer as part of the common investment pool. The County of Fresno is restricted by Government Code Section 53635 pursuant to Section 53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

State statutes and the County of Fresno's investment policy authorize the County Treasurer to invest in U.S. Government Treasury and Agency Securities, bankers' acceptances, commercial paper, corporate bonds and notes, repurchase agreements, and the State Treasurer's Local Agency Investment Fund (LAIF).

In accordance with GASB Statement No. 43, Accounting and Financial Reporting for Certain Investments and External Investment Pools, investments held by the County Treasurer are stated at fair value. The fair value of pooled investments is determined quarterly and is based on current market prices received from the securities custodian. The balance available for withdrawal is based on the accounting records maintained by the County of Fresno Auditor-Controller/Treasurer.

Credit quality ratings are not available for the System's investments as they are invested as part of the common investment pool of the County of Fresno Auditor- Controller/Treasurer. Cash in the County Treasury is considered unclassified as to credit risk because it is not evidenced by securities that exist in physical or book entry form.

Accounts Receivable: The "direct write-off" method for accounts receivable was applied for accounts that had been established as uncollectible. A deduction of revenue is recognized when an account is referred to the Revenue Reimbursement Division of the Auditor-Controller/Treasurer-Tax Collector and a Discharge of Accountability is received. The "direct write-off" method is not in compliance with generally accepted accounting principles. Any write-offs would be deemed immaterial to the financial statements as a whole. The System wrote off \$0 and \$0 during the years ended June 30, 2019 and 2018, respectively.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

<u>Capital Assets</u>: Capital assets acquired are recorded at cost or estimated cost where cost is not available. Donated or contributed capital assets are recorded at estimated fair value on the date received. Capital assets are defined by the System as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. The costs of normal maintenance and repairs are charged to operations as incurred. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation of capital assets is computed using the straight-line method applied over the estimated useful lives of the assets as follows:

Computer Equipment: 3-5 Years
Office Equipment: 3-5 Years

<u>Accounts Payable</u>: Certain costs are incurred by the System during the current reporting period but are not paid until after the beginning of the next fiscal period. These costs are reported as payables in the financial statements. The System's account payable balances as of June 30, 2019 and 2018 are \$469,995 and \$176,211, respectively.

<u>Fund Balance</u>: In the fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the District is bound to honor constraints on how specific amounts can be spent.

- Nonspendable Amounts that are not in spendable form (such as inventory) or are required either legally or contractually to be maintained intact.
- Restricted Amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional or enabling legislation.
- Committed Amounts constrained to specific purposes by the System itself, using the System's highest level
  of decision-making authority (the administrative council). To be reported as committed, amounts cannot
  be used for any other purpose unless the System takes the same highest level action to remove or change
  the constraint. The underlying action that imposed the limitation needs to occur no later than the close of
  the reporting period.
- Assigned Amounts the System *intends* to use for a specific purpose. Intent can be expressed by the System at either the highest level of decision-making or by an official or body to which the System delegates the authority.
- Unassigned The residual classification for the System that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The System establishes and modifies or rescinds fund balance commitments by passage of an ordinance or policy. This is typically done through adoption or amendment of the budget. A fund balance commitment is further indicated in the budget as a designation or commitment of the fund, such as approved construction contracts. Assigned fund balance is established by the System through adoption or amendment of the budget or future year budget plan as intended for a specific purpose.

When both restricted and unrestricted resources are available for use, it is the System's policy to use restricted resources first, followed by the committed, assigned, and unassigned resources as they are needed.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

<u>Net Position</u>: Net position represents the residual interest in the System's assets after liabilities are deducted. In accordance with GASB Statement No. 63, the fund equity section on the Statements of Net Position was combined to report total net position and present it in three broad components:

- Net investment in capital assets Amount consists of capital assets, including infrastructure, net of
  accumulated depreciation and outstanding principal balances of debt attributable to the acquisition,
  construction, or improvement of those assets.
- Restricted Amount consists of net position restricted by external creditors, grantors, contributors, or laws
  or regulations of other governments and restrictions imposed by law through constitutional provisions or
  enabled legislature.
- Unrestricted Amount consists of all net position that does not meet the definition "net investment in capital assets" or "restricted" net position.

When both restricted and unrestricted net position are available, restricted resources are used first before unrestricted resources are used.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

<u>Fair Value of Financial Instruments</u>: Financial instruments include cash and investments, interest receivable, due from other governments, accounts payable and advances from grantors, none of which are held for trading purposes. The fair values of all financial instruments do not differ materially from the aggregate carrying values of the financial instruments recorded in the accompanying Statements of Net Position. The carrying amounts of these financial instruments approximate fair value because of the short-term maturities of those instruments.

Concentrations of Credit Risk: The System maintains cash balances in one financial institution. Cash balances in interest-bearing transaction accounts are insured by the Federal Deposit Insurance Corporation ("FDIC") up to \$250,000 per institution. For the years ending June 30, 2019 and 2018, the System had \$0 held with financial institutions that exceeded the FDIC limit and were uninsured.

<u>Tech reserve advances</u>: Tech reserve advances consist of monies advanced to the System from member agencies to be used for future equipment and network infrastructure upgrades. The balances for the years ended June 30, 2019 and 2018, was \$2,671,525 and \$2,461,154, respectively.

<u>Due to member agencies</u>: The System maintains a cash account for the collection of library fees on behalf of member agency libraries. The System distributes these revenues to member agencies throughout the year. The balance for the years ended June 30, 2019 and 2018 was \$331,997 and \$61,634, respectively.

<u>Governmental Accounting Standards Update</u>: During the years ending June 30, 2019 and 2018, the System implemented the following standards with no financial impact on the financial statements:

GASB Statement No. 95 – *Postponement of the Effective Dates of Certain Authoritative Guidance.* The requirements of this statement are effective as of May 2020.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Governmental Accounting Standards Update (continued):

Released GASB Statements to be implemented in future financial statements are as follows:

GASB Statement No. 83 – *Certain Asset Retirement Obligations*. The requirements of this statement are effective for reporting periods beginning after June 15, 2018. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 84 – *Fiduciary Activities*. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 87 – *Leases*. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 88 – *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements.* The requirements of this statement are effective for reporting periods beginning after June 15, 2018. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 89 – Accounting for Interest Cost Incurred before the End of a Construction Period. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 90 – Majority Equity Interest- an amendment of GASB Statement No. 14 and No. 61. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. Implementation has been delayed due to the events surrounding the novel coronavirus.

GASB Statement No. 91 – Conduit Debt Obligations. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. Subsequent to issuance, GASB Statement No. 95 postponed the requirements of this statement to December 15, 2020.

GASB Statement No. 92 – *Omnibus 2020.* The requirements of this statement are effective for reporting periods beginning after June 15, 2020. Subsequent to issuance, GASB Statement No. 95 postponed the requirements of this statement to June 15, 2021.

GASB Statement No. 93 – *Replacement of Interbank Offered Rates*. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. Subsequent to issuance, GASB Statement No. 95 postponed the requirements of this statement June 15, 2022.

GASB Statement No. 94 – *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.

GASB Statement No. 96 – *Subscription-Based Information Technology Arrangements*. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.

GASB Statement No. 97 – Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans. The requirements of this statement are effective for reporting periods beginning after June 15, 2021.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

<u>Subsequent Events</u>: In compliance with accounting standards, management has evaluated events that have occurred after year-end to determine if these events are required to be disclosed in the financial statements. Management has determined that no events require disclosure in accordance with accounting standards. These subsequent events have been evaluated through September 22, 2020, which is the date the financial statements were available to be issued.

#### **NOTE 2 – CASH AND INVESTMENTS**

Cash and investments as of June 30, 2019 and 2018, are classified in the accompanying financial statements as follows:

		2019	2018
Cash in treasury Cash with fiscal agent	\$	7,079,678 12,689	\$ 6,061,262 61,634
Total cash and investments	\$	7,092,367	\$ 6,122,896
Cash and investments consists of the following as of June	e 30, 2019 a	and 2018:	2018
Cash and investments Restricted cash- Tech reserve	\$	4,420,842 2,671,525	\$ 3,661,742 2,461,154
Total cash and investments	\$	7,092,367	\$ 6,122,896

#### **NOTE 3 – CAPITAL ASSETS**

Capital assets activity for the years ended June 30, 2019 and 2018, were as follows:

	Balances July 01, 2018		Additions	Deletions & Adjustments		Balances June 30, 2019	
Computer equipment and software Office equipment	\$	137,645 6,581	\$ <u>-</u>	\$	- -	\$	137,645 6,581
Property and equipment - gross		144,226			-		144,226
Less: acccumulated depreciation		(118,238)	(6,663)				(124,901)
Capital assets - net	\$	25,988	\$ (6,663)	\$	-	\$	19,325
		Balances y 01, 2017	 Additions		eletions & ljustments		Balances ne 30, 2018
Computer equipment and software Office equipment			\$ Additions - -				
	Jul	y 01, 2017 137,645	\$ Additions	Ac		Ju	ne 30, 2018 137,645
Office equipment Property and	Jul	137,645 6,581	\$ Additions (6,663)	Ac		Ju	137,645 6,581

Depreciation expense for the years ended June 30, 2019 and 2018 was \$6,663 and \$6,663, respectively.

#### **NOTE 4 – ADVANCES FROM GRANTORS**

Under both the accrual and modified accrual basis of accounting, revenue may be recognized only when earned. Therefore, the government-wide Statements of Net Position as well as the governmental fund Balance Sheets defer revenue recognition in connection with resources that have been received as of year-end, but not yet earned. Assets recognized in connection with a transaction before the earnings process is complete are offset by a corresponding liability for advances from grantors. The balance of advances from grantors as of June 30, 2019 and 2018 were \$114,034, and \$315,000, respectively.

#### **NOTE 5 – DEFICIENCY OF EXPENDITURES OVER APPROPRIATIONS**

For the year ended June 30, 2019, expenditures exceeded appropriations as follows:

Expenditures	Amount
	(
Peoplesoft charges	(228)
Office expense	(289)

#### NOTE 5 – DEFICIENCY OF EXPENDITURES OVER APPROPRIATIONS (continued)

For the year ended June 30, 2018, expenditures exceeded appropriations as follows:

Expenditures	Amount
Professional services	(35,424)
Peoplesoft charges	(5,630)
Insurance	(89)
Utilities	(44)

#### **NOTE 6 – CONTINGENCIES**

<u>Coronavirus Pandemic</u>: Management has determined the events regarding the novel coronavirus require disclosure in accordance with accounting standards. On March 4, 2020, Governor Newsom issued an emergency proclamation declaring a State of emergency in California due to the novel coronavirus (COVID-19). The COVID-19 outbreak is ongoing, and the ultimate geographic spread of the virus, the duration and severity of the outbreak and the economic and other actions that may be taken by governmental authorities to contain the outbreak or to treat its impact are uncertain. The ultimate impact of COVID-19 on the operations and finances of the System is unknown.

#### **NOTE 7 – PRIOR PERIOD ADJUSTMENT AND RESTATEMENT**

The system recorded during the current fiscal year a total adjustment of \$1,034,098 that resulted in a restatement of the prior year and a prior period adjustment to the beginning fund balance and net position for the fiscal year ended June 30, 2018. An adjustment of \$872,841 was made to the fiscal year 2018 General Fund beginning fund balance and net position of the System to properly account for the System's fiscal year 2017 E – Rate receivable activity. The remaining balance of \$161,247 was made to recognize previously unrecorded E – Rate revenues that should have been recognized in fiscal year 2018. The following table shows the change in the restated financial statements:

	Restated 2018		As Previously Recorded 2018	Change	
Total Assets	\$ 7,223,289	\$	6,189,191	\$	1,034,098
Total Liabilities	\$ 3,013,999	\$	3,013,999	\$	-
Total Operating Revenues	\$ 3,416,577	\$	3,255,330	\$	161,247
Total Operating Expenses	\$ 3,421,360	\$	3,421,360	\$	-
Net Operating Income (Loss)	\$ 157,946	\$	(3,301)	\$	161,247
Net Position, Beginning of Year	\$ 4,051,344	\$	3,178,493	\$	872,851
Net Position, End of Year	\$ 4,209,290	\$	3,175,192	\$	1,034,098



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Administrative Council San Joaquin Valley Library System

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and governmental fund of the San Joaquin Valley Library System (the System) as of and for the years ended June 30, 2019 and 2018, the related notes to the financial statements and budget statements, which collectively comprise the System's financial statements, and have issued our report thereon dated September 22, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audits of the financial statements, we considered the System's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audits we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HUDSON HENDERSON & COMPANY, INC.

Hudson Harderson & Company, Inc.

Fresno, California

September 22, 2020